Competition Commission of India

Salient Features

CCI (Combination) Regulations 200_

K.K. Sharma Advisor (Law)

Advisory Committee on Regulations

07-06-2008

~



- There were concerns that S 5 may result in unnecessary filing of notices without any competition issues
- R 5 is to facilitate business transactions having no significant competition concerns
- Inspiration taken from USA, Canada, Belgium etc.
- The type of transactions covered under regulation 5 are



REGULATION 5 (contd.)

Acquisition

- » of shares/ voting rights not exceeding 15%, provided not leading to control,
- of assets not directly related to business, solely as investment, or in ordinary course of business, provided not leading to control,
- » of shares/ voting rights where the acquirer hold more than 50% of shares/voting rights before acquisition
- » by succession, will, etc.
- of current assets in ordinary course of business



REGULATION 5 (contd.)

- by foreign state,
- > in the process of under writing,
- » pursuant to a bonus or right issue or sub division of shares
- » pursuant to an order of the Commission
- » by Central / State Govt.
- » within a group
- » of 5% of shares/voting rights per year permitted under SEBI takeover code



REGULATION 5 (contd.)

» specifically exempt under statute of parliament

Amended or renewed tender offer

Where each of at least two of the combining parties do not have assets / turnover of Rs 200 / 600 crores in India



- There was a concern that there should be flexibility with the business to notify a combination
- Any document indicating bonafide intention can trigger filing at the option of the person filing notice
- Flexibility for time of filing notice introduced without liability for not filing notice in time
- This conforms with ICN best practices



REGULATION 6 (CONTD.)

- After filing of notice the clock of 210 days begins and Commission has to reach the decision
- If, for any reason, a party chooses to use Form 2 although Form 1 only may capture the information needed for competition assessment, Commission will have to make extra efforts
- Such instances are to be discouraged in view of overall limit of 210 days and self imposed limit of 30 days for first look
- Therefore self imposed limit for first look of notice in Form 2 kept at 60 days



REGULATION 6 & 7

Forms (R 6)

- simple notification forms seeking absolutely essential information
- > Two forms stipulated for notice
 - Form 1
 - Form 2 for combinations not likely to cause AAEC including those between Indian and foreign companies

Form 3 for information to be filed by banks/PFIs/FIIs/ VCFs (R 7)



- Fee pattern of different jurisdictions studied
 Broadly following are the patterns:
 - Uniform fee Canada, Austria, Mexico
 - Fees for service Germany, OFT
 - Tiered fee based on complexity Austria, US, Zambia, Spain

In the first draft 'tiered fee model' followed

Wide spread concerns that it may be an incentive to the Commission to take the issues to next stage of investigation



REGULATION 12 (CONTD.)

- Uniform fee model followed now
- A uniform fee of Rs. 40 lakhs along with all the notices (R 12)
- Provision for payment of fee through electronic clearing service (R 13)
- Possibility of filing of notice through electronic mail (R 15)



- There are different time lines provided in law for different actions by the parties
- If, for any unforeseen reasons, the parties are not able to do as directed within the timelines asked for, there is no provision in law to address such situations
- Provision for providing additional time at various stages of compliance on the request of parties in this regulation
- □ Time outs for additional time granted



Belated notices may be accepted by the Commission beyond 30 days

At the discretion of the Commission

Commission to record reasons for admission of belated notice

Liability from penalty u/s 43A does not get extinguished



Genuine situations may arise where there are some mistakes – not intentional but may be material

A mechanism for rectification of typographical/ arithmetical errors provided in this regulation



- Different time lines are given in different sections for either the Commission or party
- They may be dispute/ confusion about how to compute these time lines
- When time is counted from a given day, that day is excluded in computation
- If any time limit expires on a day when Commission is closed, the limit will end on the following day



There may be instances, where on account of ongoing negotiations, information given in notice may undergo a change

If it does not significantly impact competition assessment, changes can be accepted by the Commission



There may be possibilities that the parties may become non-compliant along the way

Such contingencies not provided for in law

Provision of a best judgement order by the Commission on the basis of material on record



□ CA 02 expects a decision by the Commission after all information is received under S 29(5)

There may be a situation where the Commission may need some information/clarification at this stage also

For such situations, the Commission is empowered to seek additional information



- During consultative process, there was a concern about the cap of 210 days together with suspensive regime for a final decision
- As not all the combinations are likely to cause competitive concerns, the first prima facie decision to be taken in 30/60 days for Form 1 and Form 2 respectively
- Self imposed limitation on Commission



REGULATION 27 (contd.)

- If communication of decision not received by parties, provision of deemed approval under R 27
- Introduced to end lingering uncertainty in lesser time
- Based on ICN best practices and practice in mature regimes



- Direction to publish needs to be communicated fast as it involves action by parties
- Secretary under obligation to communicate the direction expeditiously
 - Provision for electronic transmission in R 36 for fast communication



Competition assessment being a very specialized job may require expert assistance

Provision for such help kept in R 39

To provide the opinion of the experts to the parties ensures natural justice



There is no provision in CA 02 for personal appearance before passing an order

Natural justice calls for an opportunity of being heard before any final decision

Provided through this regulation



Law mandates modifications in the combinations within a time specified by the Commission

Unforeseen situations may make it difficult for the parties to carry out modification in the time limits

Provision for giving additional time for carrying out modifications



Implementation of orders may, at times, be very involved and time consuming process

Commission may call for the persons with requisite expertise

Provision for appointing independent trustees, at cost of parties, for overseeing compliance of remedies



Section 57 of CA 02 puts restrictions on disclosure of information relating to parties

This provision on confidentiality further clarified in R 55 r w GR 38

Further details given in general regulations

Exchange of information with competition authorities subject to waiver from parties



THANKS